In The Matter Of:

Before the Department of Environmental Quality Transcript of Proceedings - Public Hearing

November 29, 2023

Lesofski Court Reporting, Inc. 7 West Sixth Avenue, Suite 2C Helena, MT 59601 406-443-2010

Min-U-Script® with Word Index

1 BEFORE THE DEPARTMENT OF ENVIRONMENTAL QUALITY 2 OF THE STATE OF MONTANA 3 In the matter of the amendment of 4 ARM 17.30.501, 17.30,502, 5 17.30.606, 17.30.617, 17.30.619, 17.30.630, 17.30.702, 17.30,706, 17.30.708, 17.30.1007, 17.30.1102, 6 17.30.1201, 17.30.1202, 17.30.1203, 17.30.1206, 17.30.1207, 17.30.1211, 7 17.30.1212, 17.30.1304, 17.30.1322, 8 17.30.1330, 17.30.1331, 17.30.1334, 17.30.1341, 17.30.1342, 17.30.1343, 9 17.30.1344, 17.30.1345, 17.30.1346, 17.30.1354, 17.30.1361, 17.30.1803, and 17.30.1806 pertaining to transfer 10 of rulemaking authority from the Board of Environmental Review to 11 the Department of Environmental 12 Quality 13 14 TRANSCRIPT OF PROCEEDINGS - PUBLIC HEARING 15 BE IT REMEMBERED, that the proceedings in the 16 above-captioned matter was heard before Presiding 17 18 Officer Kurt Moser, in Room 111 of the Metcalf 19 Building, 1520 East Sixth Avenue, on the 29th day 20 of December, 2023, beginning at the hour of 10:30 21 a.m., before Laurie Crutcher, Registered 22 Professional Reporter, Notary Public. 23 24 25

WHEREUPON, the following proceedings were 1 2 had and testimony taken, to-wit: PRESIDING OFFICER MOSER: This hearing 4 is called to order. Let the record show that it 5 is 10:31 a.m. on November 29th, 2023. 6 7 hearing is taking place in person in Room 111 of the Metcalf Building, 1520 East Sixth Avenue, 8 9 Helena, Montana and virtually via Zoom. meeting will be recorded. 10 11 This is the time and place set for the public hearing in the matter of the amendment of 12 ARM 17.30.501, 17.30,502, 17.30.606, 17.30.617, 13 17.30.619, 17.30.630, 17.30.702, 17.30,706, 14 15 17.30.708, 17.30.1007, 17.30.1102, 17.30.1201, 17.30.1202, 17.30.1203, 17.30.1206, 17.30.1207, 16 17.30.1211, 17.30.1212, 17.30.1304, 17.30.1322, 17 18 17.30.1330, 17.30.1331, 17.30.1334, 17.30.1341, 17.30.1342, 17.30.1343, 17.30.1344, 17.30.1345, 19 20 17.30.1346, 17.30.1354, 17.30.1361, 17.30.1803, 21 and 17.30.1806 pertaining to the transfer of rulemaking authority from the Board of 22 23 Environmental Review to the Department of 24 Environmental Ouality.

This proposal was originally published

- 1 in the Montana Administrative Register in MAR
- 2 Notice No. 17-432C at Pages 1136 through 1148 on
- 3 October 6th, 2023. My name is Kurt Moser. I'm an
- 4 attorney with the Montana Department of
- 5 Environmental Quality. I will preside over the
- 6 hearing today.
- 7 Section 2-4-302 Sub(7) MCA and
- 8 Administrative Rule of Montana 1.3.311 require me
- 9 to read the Notice of Function of the
- 10 Administrative Rule Review Committee. It is as
- 11 follows.
- 12 Notice of Function of the Administrative
- 13 Rule Review Committees, Interim Committees, and
- 14 the Environmental Quality Council. Administrative
- 15 rule review is a function of the interim
- 16 committees and the Environmental Quality Council.
- 17 These interim committees and the EQC have
- 18 administrative rule review, program evaluation,
- 19 and monitoring functions for the following
- 20 executive branch agencies and the entities
- 21 attached to agencies for administrative purposes.
- 22 For the Economic Affairs Interim
- 23 Committee, the Department of Agriculture, the
- 24 Department of Commerce, the Department of Labor
- 25 and Industry, the Department of Livestock, the

- 1 Office of the State Auditor and Insurance
- 2 Commissioner, Office of Economic Development,
- 3 Division of Banking and Financial Institutions,
- 4 Alcoholic Beverages Control Commission, and the
- 5 Cannabis Control Division.
- 6 For the Education Interim Committee, the
- 7 State Board of Education, the Board of Public
- 8 Education, Board of Regents of Higher Education,
- 9 the Office of Public Instruction, Montana
- 10 Historical Society, and the Montana State Library.
- 11 For the Children, Families, Health and
- 12 Human Services Interim Committee, the Department
- 13 of Public Health and Human Services.
- 14 For the Law and Justice Interim
- 15 Committee, the Department of Corrections and the
- 16 Department of Justice.
- 17 For the Energy and Telecommunications
- 18 Interim Committee, the Department of Public
- 19 Service Regulation.
- 20 For the Revenue Interim Committee, the
- 21 Department of Revenue, and the Montana Tax Appeal
- 22 Board.
- 23 For the State Administration and
- 24 Veterans Affairs Interim Committee, the Department
- 25 of Administration, Montana Public Employee

- Retirement Administration, Board of Investments, the Department of Military Affairs, Office of the Secretary of State, Office of the Commission of
- 4 Political Practices.

- For the Environmental Quality Council, the Department of Environment Quality, Department of Fish, Wildlife and Parks, and the Department of Natural Resources and Conservation.
- For the Water Policy Interim Committee, where the primary concern is the quality or quantity of water, the Department of Environmental Quality, Department of Fish, Wildlife and Parks, and the Department of Natural Resources and Conservation.
- These interim committees and the EQC have the authority to make recommendations to an agency regarding the adoption, amendment, or repeal of a rule, or to request that the agency prepare a statement of the estimated economic impact of a proposal.
- They also may poll the members of the Legislature to determine if a proposed rule is consistent with the intent of the Legislature, or during a legislative session introduce a bill repealing a rule, or directing an agency to adopt

or amend a rule, or a joint resolution recommending that any agency adopt, amend, or repeal a rule.

2.

The interim committees and the EQC welcome comments, and invite members of the public to appear before them, or to send written statements in order to bring to their attention any difficulties with the existing or proposed rules. The mailing address is P.O. Box 201706, Helena, Montana, 59620-1706.

That completes the reading of the Notice of Function of Administrative Rule Review Committees.

I'm also advising everyone present today of the requirement in Montana law that agencies of State government create and maintain a list of persons who are interested in that agency's rulemaking proceedings. An agency's interested persons list must indicate the subject or subjects in which each person on the list is interested. Persons whose names are on the list will receive notice by mail of all agency rulemaking notices in the subjects indicated.

Anyone attending today who would like to have his or her name placed on the Department of

Environmental Quality's interested person list may 1 do so by filling out one of the forms available by 2. the door today, and leaving them with me at the close of the hearing, or by making a written 4 request to Loryn Johnson, paralegal, at the 5 Department of Environmental Quality, 1520 East 6 7 Sixth Avenue, P.O. Box 200901, Helena, Montana, 59620; fax a request to 406-444-4386; or email a 8 request to Loryn Johnson at lorynjohnson2@mt.gov. Please indicate which area of rulemaking 10 interests you so that the Department can notify 11 you of a future rulemaking hearing in that area. 12 13 Notice of this hearing was published on October 6th, 2023 in the 2023 Montana 14 15 Administrative Register at Pages 1036 through 1048 of Issue No. 19, and under Notice No. 17-432C. 16 As required by ARM 1.3.311 of the 17 18 Secretary of State's model rules, which have been 19 adopted by the Department, I'm required to 20 summarize the major provisions of the hearing 21 notice. 22 Paragraph 3 of the hearing notice sets

forth the general reason statement for the
amendments to the rules by reference today as
follows.

During the 2021 legislative session, the
Legislature passed Senate Bill 233. Senate Bill
233 reassigned and transferred the rulemaking
duties and powers of the Board of Environmental
Review to the Department.

In addition, Senate Bill 233 repealed statutory code section 75-6-103, 75-10-106, 82-4-111, and 82-4-204. That's in the Montana Code Annotated.

Through this rulemaking, the Department will be implementing the 2021 changes to rulemaking authority by striking "or" and changing it to "Department." The Department will also update the citations to the Montana Code Annotated sections that have been repealed by Senate Bill 233.

The Department is making these changes to implement the 2021 statute, and to clarify the change of authority, to make it easier for the general public and the regulated community to determine the appropriate process and entity for future rulemakings.

Paragraph 4 of the hearing notice sets forth the text of the proposed amended rules I referenced today, and the additional reason

statements for the amendments to ARM 17.30.1806, and the legal authorities for all the amendments.

Because of the length, I will not read the amended rules, the additional reasons statement, or the legal authorities into the record. A complete copy of the hearing notice will be included in the official record of this hearing and copies are available here today.

Paragraph 5 of the hearing notice notifies the public that interested persons may submit their data, views, or arguments either orally or in writing at this hearing. The notice also indicated that individuals may submit written data, views, or arguments to the Department of Environmental Quality no later than 11:59 p.m. on December 1st, 2023. To be guaranteed consideration, mailed comments must be postmarked on or before that date.

Paragraph 8 gives notice that the

Department maintains rulemaking interested persons

lists, and indicates how persons may have their

names placed on a list to receive notifications

from the Department regarding rulemaking matters.

The Department is required by Montana Code Annotated 2-4-302 Sub(7) Sub (b) to send a

- 1 copy of each proposed notice of rulemaking to
- 2 interested persons who have requested to be
- 3 informed of the Department's rulemaking
- 4 proceedings, or if a person has consented
- 5 electronic notification that the proposal notice
- 6 is available on the Department's website with a
- 7 link that contains the notice.
- 8 The order of presentation of testimony
- 9 today will be as follows: I will ask a
- 10 representative of the Department to provide an
- 11 introductory statement about this proposed
- 12 rulemaking. I will then ask to hear testimony of
- proponents of the rule, first those appearing in
- 14 person, and then those online. We will then hear
- 15 testimony of opponents of the rule, the
- 16 amendments, in person, then online. Then we will
- 17 hear statements of anyone else wishing to be heard
- 18 in person and then online.
- 19 Finally, I'll ask for any written
- 20 comments of any person who does not submit oral
- 21 testimony today, if someone wishes to provide
- 22 them. If you wish to present data, views,
- 23 arguments, or other testimony, either orally or in
- 24 writing, please write your name, address, and
- 25 affiliation on the sign-ups sheets that are

available near the back of the room. Please also indicate whether you support or oppose the proposed rule amendment.

2.

If you are appearing online via Zoom, and wish to present data, views, arguments, or other testimony, please write your name, address, and affiliation in the chat feature of the Zoom platform. Please also indicate whether you support or oppose the proposed rule amendments or no take no position in the chat feature.

If you are appearing online and wish to present written testimony, please postmark mail no later than Friday, December 1st, 2023, or fax or email the Department as indicated in the notice.

This is an informational hearing, the purpose of which is to hear any and all relevant comments regarding the proposed amendments.

Formal Rules of Evidence will not be observed, but testimony must be relevant to the matter at issue in this hearing, that is, the proposed amendments to the rules I referenced here today pertaining to transfer of rulemaking authority from the Board of Environmental Review to the Department of Environmental Quality.

Copies of the proposed amendments are

- 1 available here today. As the Presiding Officer, I
- 2 may also examine any witnesses making a statement
- 3 here today. If you are appearing virtually on
- 4 Zoom, please use the raise hand feature in the
- 5 Zoom application to indicate you would like to
- 6 speak. When you are called upon to speak, DEQ
- 7 will unmute you. If you are joining by phone,
- 8 press star nine to raise your hand, and press star
- 9 six to mute or unmute yourself.
- 10 Prior to giving any testimony here
- 11 today, please identify yourself by name, address,
- 12 and affiliation, if any. I will now ask the
- 13 representative from the Department to present an
- 14 introductory statement. Lindsey.
- 15 MS. KRYWARUCHKA: Good morning. My name
- 16 is Lindsey Krywaruchka, that's
- 17 | K-R-Y-W-A-R-U-C-H-K-A for the record, and I'm the
- 18 Division Administrator for the Water Quality
- 19 Division at the Department of Environmental
- 20 Quality. I'm here to provide an introductory
- 21 statement concerning the purpose of the rulemaking
- 22 that is the subject of this hearing today, MAR
- 23 Notice No. 17-432C.
- During the 2021 legislative session, the
- 25 Legislature passed Senate Bill 233. Senate Bill

233 reassigned and transferred most rulemaking duties from the Board of Environmental Review to the Department of Environmental Quality.

2.

Through this rulemaking and related rulemaking, the Department will be implementing the 2021 statutory changes to rulemaking authority by removing references to the Board, and changing it to Department.

The Department is making these changes to clarify the change of authority, and to make it easier for the public and the regulated community to determine the appropriate process and entity for future rulemaking. Keeping certain references to the Board in the rules is also misleading, may cause confusion, and is inconsistent with statute.

Due to the large number of ARMs that were affected by Senate Bill 233, the Department separate them into five parts: MAR Notice 17-432 "A," "B," "C," "D," and "E." This hearing specifically concerns MAR Notice No. 17-432C, the portion of the rulemaking that concerns water quality rules.

Although this rulemaking is being conducted for clarification purposes, and does not concern substantive amendments, out of an

- abundance of caution this hearing is being held to 1 ensure any applicable federal hearing requirements 2. are met. 3 I have several documents to submit for 4 5 the record, and a copy of the Department's introductory statement which I have just read, an 6 7 analysis prepared by the Department that the proposed rules will not significantly and directly 8 impact small businesses, and an analysis that these rule changes are not more stringent than 10 11 federal regulations or guidelines, and do not have takings implications. 12 13 This concludes the Department's introductory statement. Thank you. 14 15 PRESIDING OFFICER MOSER: Thank you. am now accepting those documents into the record 16 of the hearing. Is there anyone online at all? 17 18 MS. JOHNSON: No. 19 PRESIDING OFFICER MOSER: And there is 20 no one in the room that wishes to present 21 testimony? 22 (No response)
- 25 Thanks for your attendance and testimony. The

PRESIDING OFFICER MOSER:

there's no further information required then.

I quess

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    hearing is now adjourned.
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               (The proceedings were concluded
 3
                        at 10:50 a.m. )
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1	CERTIFICATE
2	STATE OF MONTANA)
3	: SS.
4	COUNTY OF LEWIS & CLARK)
5	I, LAURIE CRUTCHER, RPR, Court Reporter,
6	Notary Public in and for the County of Lewis &
7	Clark, State of Montana, do hereby certify:
8	That the proceedings were taken before me at
9	the time and place herein named; that the
10	proceedings were reported by me in shorthand and
11	transcribed using computer-aided transcription,
12	and that the foregoing - 15 - pages contain a true
13	record of the proceedings to the best of my
14	ability.
15	IN WITNESS WHEREOF, I have hereunto set my
16	hand and affixed my notarial seal this 5th day of
17	December, 2023.
18	
19	
20	4 . 770 1
21	LAURIE J. CRUTCHER
22	NOTARY PUBLIC for the State of Montana
23	SEAL Residing at Helena, Montana My Commission Expires
24	March 9, 2024

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